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DEPARTMENT OF STATE

WASHINGTON



January 8, 1946

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MEMORANDUM FOR GENERAL MAGRUDER:

For your information I enclose a copy of a memorandum sent to the President yesterday by the Secretaries of State, War and Navy, enclosing a proposed order establishing a Central Intelligence Agency.

As you will note, the plan proposes a general structure and contains a statement of functions, but leaves undecided most of the questions that have been under discussion between the service departments and the State Department.

*Alfred*

Alfred McCormack  
Special Assistant  
to the Secretary

Encl. (1)

State Dept. review completed

- (b) Plan for the coordination of the activities of all intelligence agencies of the government having functions related to the national security and recommend to the National Intelligence Authority the establishment of such overall policies and objectives as will assure the most effective accomplishment of the national intelligence mission.
- (c) Perform, for the benefit of departmental intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished by a common agency, including the direct procurement of intelligence.
- (d) Perform such other functions and duties related to intelligence as the President and the National Intelligence Authority may from time to time direct.

6. The Central Intelligence Agency shall have no police or law enforcement functions.

7. Subject to coordination by the National Intelligence Authority, the existing intelligence agencies of the government shall continue to collect, evaluate, synthesize and disseminate departmental operating intelligence, herein defined as that intelligence required by the several departments and independent agencies for the performance of their proper functions. Such departmental operating intelligence as designated by the National Intelligence Authority shall be freely available to the Central Intelligence Agency for synthesis. As approved by the National Intelligence Authority, the operations of the departmental intelligence agencies shall be open to inspection by the Central Intelligence Agency in connection with its planning functions. In the interpretation of this paragraph the National Intelligence Authority and the Central Intelligence Agency will be responsible for fully protecting intelligence sources and methods which, due to their nature, have a direct and highly important bearing on military operations.

8. Funds and personnel for the National Intelligence Authority shall be provided by the departments participating in the National Intelligence Authority in amount and proportions to be agreed upon by the members of the Authority. Within the limits of the funds made available to him the Director of the Central Intelligence Agency may employ necessary personnel and make provisions for necessary supplies, facilities and services. With the approval of the National Intelligence Authority, he may call upon departments and independent agencies to furnish such specialists as may be required for supervisory and functional positions in the Central Intelligence Agency, including the assignment of military and naval personnel.

JOINT PROPOSAL OF THE SECRETARIES OF STATE,  
WAR AND NAVY FOR A CENTRAL INTELLIGENCE  
AGENCY

As a result of the various criticisms the McCormack plan was entirely eliminated. On 7 January the three Secretaries submitted their unanimous recommendation to the President, together with a draft directive for setting up the National Intelligence Authority and the Central Intelligence Agency. The directive differs from the proposal put forward by the Joint Intelligence Committee almost exactly one year earlier only in the regard that the latter recommended an independent budget for the NIA, whereas the draft directive proposed that funds should be drawn from the departments participating in the NIA. The reason for this difference has already been pointed out.